



Environment and Community Panel
Tuesday, 31st August, 2021 at 4.30 pm
in the Assembly Room, Town Hall, Saturday Market
Place, King's Lynn PE30 5DQ

Background Papers

1. **Climate Change Strategy and Action Plan (30 minutes) (Pages 2 - 33)**

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Setting a Target for Carbon Neutrality for the Borough Council of King's Lynn & West Norfolk

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Setting a Carbon Neutrality Target for the Borough Council of King's Lynn & West Norfolk.

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Executive Summary

This report aims to identify a realistic target for which the Borough Council of King's Lynn and West Norfolk can achieve carbon neutrality and which strategies are the most cost-effective with significant emission reductions. This report is designed to help my client (Borough Council of King's Lynn and West Norfolk) identify a starting point to begin reducing emissions across scopes one to three and to set a target for which the council can achieve carbon neutrality. Using the 2018/19 carbon audit, areas for potential emissions reductions were identified. Throughout this report, emission reduction strategies for each scope will be discussed, as well as their financial costs or sources of funding, and when these solutions can be implemented by.

Scope One Emissions

Emissions from gas use and emissions from the council's vehicle fleet amount to 1,713.3 t CO₂e. To eliminate gas emissions, the use of a ground source heat pump (GSHP) is recommended. The GSHP will be able to provide a reliable supply of heat to the council's buildings all year round, unlike solar thermal energy. The cost of a GSHP varies from £14,000 - £16,000 with a 15-year payback period. However, the council can apply for the Clean Heat Grant to help cover the cost. The installation of a GSHP should be completed by the end of 2022.

To eliminate emissions caused by the council's vehicle fleet, the switch to an all-electric vehicle (EV) fleet is encouraged. The use of pure EVs is recommended, as the sale plug-in hybrids (as well as petrol and diesel vehicles) are due to be banned in 2035. There are grants available for cars and vans which reduce the initial purchase price of a vehicle. The workplace charging scheme provides finance for EV charging infrastructure. Additionally, electricity is cheaper than petrol or diesel, therefore, reducing fuel expenses. The switch to an all-electric vehicle can be complete by 2023.

Scope Two Emissions

Emissions from scope two are caused by electricity use within council buildings, amounting to 1,425.5 t CO₂e. In 2021, the council is switching to a renewable electricity tariff. The introduction of this tariff will see electricity use emissions fall by >85%. To reduce the remaining 15% of emissions, the council should consider installing a solar PV system. The electricity generated from the solar PV system can be used across the council's buildings, and can also help reduce transmission and distribution losses by generation electricity on site.

Scope Three Emissions

Emissions in scope three emit 1,493.9 t CO₂e. Transmission and distribution losses caused by purchased electricity amount to 121.5 t CO₂e. These emissions can be reduced by the solar PV system, which is mentioned in scope two. The on-site electricity generation shortens the distance that electricity will have to travel before it is consumed, which will reduce transmission and distribution emissions. To compensate for remaining emissions, the council's 'Big Plant' 500 tree planting scheme can be used as an offset mechanism.

Emissions caused by water supply emit 26.7 t CO₂e. to reduce wasted water, the council should consider installing a water metre. This will allow the council to identify any potential areas for water reduction and lead to savings of water supply. Many water companies such as Anglia water, often install water metres for free, other water metres can cost up to £150. A water metre can be fitted by the end of 2020. Additionally, the council may consider the use of rainwater harvesting or greywater recycling to reduce the water supply needed for St. James pool and Oasis Leisure Centre. These use of recycled water techniques could be in place by the end of 2021.

Emissions from water treatment amount to 45 t CO₂e. these emissions are particularly hard to reduce. However, the UK water industry has announced its commitment to achieving carbon neutrality by 2030. This could eliminate the 45 t CO₂e emitted from water treatment. In the meantime, the council can look to offset these emissions through tree planting schemes such as the Big Plant' and Norfolk council's one million plant scheme, which the council are expected to be involved in.

Emissions from business travel emit 76.7 t CO₂e. to reduce these emissions, the council can introduce home working for employees to reduce staff mileage and vehicle emissions. Additionally, employees can be encouraged to use EVs for business travel. Homeworking can be implemented in 2020. However, it will take several years to encourage staff to use EVs, as vehicle use is a personal decision for each staff member. Taking this into account, the total reduction for business travel emissions could be until the 2030s. there should be no financial cost for the council to implement these strategies.

Lastly, refuse collection vehicles emit 1,222.9 t CO₂e. there is very little development around electric refuse collection vehicles (RCVs), with Westminster council being the only council trialling their use. This is another emission sector that will be hard to for the council to reduce and largely depends on what the next few years of research and development has in store for RCVs. At the current direction, electric RCVs can be expected to arrive in the early 2030s.

Recommended Target

After reviewing the above strategies, and giving the delays from RCV development, the council should aim to achieve carbon neutrality by 2035. By 2035, the strategies mentioned in scopes one to two should have already been implemented; a lot of these solutions can be implemented before 2024. The delay is caused by scope three emissions, which is out of the council's immediate control. However, by 2035, it is highly likely that there would have been technological advances in 'green' technology which will assist the council in achieving carbon neutrality by 2035.

It is important to recognise the impact the current COVID-19 situation may have on the council's ability to reach this target. COVID-19 has already caused delays for the completion of the King's Lynn Re-fit. There is a possibility that work operations and installers of certain solutions may not be readily available for some time and thus, potentially delaying the target years of when solutions can be implemented.

Introduction

In 2019, the UK government revealed its commitment to become net-zero carbon in 2050, this same, the UK's emissions dropped by 29% (The Carbon Brief, 2020). With the UK on the pathway to decarbonising the county, many councils across the UK revealed their plans to become net-zero carbon. Many councils such as Oxford City Council, have announced their commitment to being net-zero carbon by 2030. Therefore, the Borough Council of King's Lynn and West Norfolk are committed to setting themselves a target year to achieve carbon neutrality and how they will be able to achieve this.

To keep on track with the government's 2050 carbon neutral targets, the council are actively looking to decrease their CO₂ emissions. In February 2020, the council supported the 'Big Plant' tree scheme at King's reach. The 500 newly planted trees can help offset CO₂ emissions produced by the council's operations. Additionally, the council plans to involved in Norfolk's one million tree planting scheme. Large-scale tree planting schemes and management of green spaces can be a productive offsetting solution which the council can utilise to offset a proportion of their CO₂ emissions. Furthermore, the council have organised a retrofit of council-owned buildings in 2018. The re-fit aims to create carbon savings by dramatically increasing the energy efficiency of buildings and implementing new, 'green' technologies.

Over the past five years, the council has seen a 25% reduction in their total CO₂ emissions, from 6,183.4 t CO₂e in 2014/15 to 4,642.2 t CO₂e in 2018/19. While this 25% reduction in CO₂ emissions is a great achievement, the council are still under pressure to produce larger reductions over the coming years.

This report addresses the emissions within scopes one to three and aims to identify solutions which can produce emissions reductions for the council's operations. Finance options and information are provided to enable the council to implement to the most cost-effective solution for them.

1.0: Scope One 1,713.3 t CO₂ e

The emissions recorded within scope one are direct emissions from sources which the council own and/or control.

1.1: Gas Emissions; 1,320 t CO₂ e.

The gas emissions within scope one arise from heating the council's buildings. To reduce and/or eliminate gas emissions, three potential heating solutions have been identified:

- **Combined Heat and Power (CHP):** this system captures heat produced by electricity which is then used to heat water to be used for heating. This technology is highly efficient by using wasted heat and has the potential to reduce carbon emissions by 30% (UK Government, 2020)
- **Ground source heat pump (GSHP):** this method circulates a mixture of water and antifreeze around a loop of pipe. The heat from the ground is absorbed into the fluid and then passes through a heat exchanger into the heat pump. This system is

powered by electricity, however, the council are said to be switching to EDF’s green tariff in 2021, if implemented after the installation of the green tariff, then GSHPs has the potential to eliminate gas emissions.

- **Solar thermal energy:** uses solar energy to heat a water tank which will then be used within the central heating system to heat the council’s buildings. Solar thermal systems generating 90% of solar radiation into heat, compared to only 15% - 20% for solar PV (Lightsource BP, 2014). However, there may be less energy generation during winter months due to increased cloud cover affect solar radiation, and so this may not be the most suitable option.

Prices and Funding

Solution	Price (£)	Payback period (years)
Combined heat and power	£32,000 (large scale)	10.5
Ground source heat pump	£14,000 - £19,000	15
Solar thermal	£5,000 - £10,000	6 – 10

Table 1.0: Displays the costs and payback period for each potential renewable heating solution. Source: (Bionic, 2020) available at: <https://bionic.co.uk/business-energy/guides/guide-to-renewable-energy-for-small-businesses/> (online) [last accessed 30/05/2020]

Non-Domestic Renewable Heat Incentive (RHI) *Closes to new applicants March 2021*

The non-domestic RHI is a UK government scheme, which has been created to encourage the use of renewable heat technologies among public sector businesses as well as non-public sector business and not for profit of organisations (Energy Savings Trust, 2020). The council will be eligible for the non-domestic RHI if they decide to install any of the solutions mentioned in table 1.0.

The Clean Heat Grant (Commencing 2022)

The CHG is said to commence in 2022, one year after the closure of the non-domestic RHI. The CHG will offer funding support up to £4,000 for a business that implements a clean heat technology (Edie, 2020). The full list of eligible technologies has not yet been released.

Salix Finance

Salix is a company that provides government-funded, interest-free loans for public sector businesses to conduct energy efficiency improvements. Salix offers funding for CHP and solar thermal.

Recommendations for Gas Emissions

- The council should consider installing a GSHP as it will be able to supply significant amounts of heat all year round and would be a reliable heat source.
- The GSHP should be installed after the renewable tariff is in place, to ensure that the GSHP is powered on a renewable electricity supply, avoid any additional emissions.
- The council can look for funding with the Clean Heat Grant in 2022.

- A solar thermal energy system could be considered as it is the cheapest option, however, it is uncertain as to whether this system could provide significant amounts of heat during the winter months.

1.2: Council Vehicle Fleet 393.4 t CO₂

Switch to Electric Vehicles (EVs).

In 2035, the UK government will ban the sale of petrol and diesel cars, as well as plug-in hybrids (UK Government, 2020). With the ban only 15 years away, the sensible option, would be for the council to switch to a pure electric vehicle fleet, which emits zero emissions. Additionally, the pure electric vehicle is exempt from company car tax as of 2020. The use of hydrogen vehicles was also researched. However, it was found that EVs have much more technological development than hydrogen vehicles do; with a range of models, expanding charging infrastructure around the UK as well as a range of funding options available. Whereas, hydrogen vehicles are nowhere near as common within the UK. For example, there are 30,000 EV charging stations across the UK (EDF, 2019) compared to just 13 hydrogen refuelling stations in the UK (Energy Savings Trust, 2020). Thus, EVs are the most suitable option.

Battery or Pure Electric Vehicle

Batter or pure electric vehicles emit zero emissions. These vehicles are becoming very common with Volkswagen, Peugeot, Renault, Honda and Kia, have multiple car and van models available. The range with battery and pure electric typically range between 100 – 300 miles.

Charging a Pure EV

The council has the opportunity to make huge savings on fuel, once switching to a pure EV fleet. EV vehicles typically cost £2 - £4 to fully charge (for a 100-mile range model) in a petrol or diesel car, 100 miles would typically cost between £13-£16 for 100 miles. The introduction of an all EV fleet would call for the development of charging infrastructure for which there is a workplace charging scheme, as can be seen in table 2.0.

Energy Savings Trust Fleet Review

The Energy Savings Trust offer a free vehicle fleet review for businesses, in which they review which vehicles that are in the fleet and which EV models would make the best replacement based on the fleet's operations, i.e mileage, use etc.

Finance Available

Grant	Finance available
Plug-in car grant	Purchase price reduction, up to £3,000
Plug-in van grant	Purchase price reduction of up to £8,000
Workplace charging scheme	£350 per charging socket (up to 40 sockets)

Table 2.0: the list of funding schemes available for the purchase of EVs and EV charging infrastructure. Source: (Energy Savings Trust, 2020) available at: <https://energysavingtrust.org.uk/transport/fleet/fleet-management-toolkit/switching-electric-vehicles> [last accessed 22/05/2020]

Recommendations for Council Vehicle Fleet

- Changing over the current vehicle fleet to a pure electric vehicle fleet can be done by 2023.
- Make the switch to a pure EV fleet, with the help of the energy savings trust to make sure the most efficient EV models are used.
- The funding options displayed in table 2.0 can be utilised to save the council money on the purchase price of pure electric cars and vans, and reduce the cost of installing charging infrastructure.
- The old vehicles from the current fleet could be sold to scrap or to new owners, to accumulate additional funds for an EV fleet.

2.0: Scope Two, 1,425.2 t CO₂

Scope two emissions are indirect emissions for the generation of purchased energy. The emissions within scope two are caused by electricity use within the council's buildings.

2.2: Electricity use in Council Buildings

To combat these emissions, the council are switching to a renewable electricity tariff provided by EDF Energy, estimated to occur in 2021. The switch to the renewable tariff will help eliminate over 85% of the 1,425.2 t CO₂ e emissions caused by electricity generation.

This switch could leave approximately 213.78 t CO₂ e left to reduce. A solution to eliminate these emissions could be to install additional solar PV systems for on-site renewable electricity generation.

Recommendations for Electricity Use

- Council are already switching to a renewable tariff in 2021, eliminating >85% of scope two emissions
- Implement additional solar PV system to reduce the remaining 213.78 t CO₂ e emissions, this can be installed by the end of 2021.

3.0: Scope Three 1,493.9 t CO₂ e

Scope three emissions occur from all other indirect emissions which occur in a company's operations

3.1 Transmission and Distribution Losses 121.5 t CO₂ e

Transmission and distribution losses are indirect emissions caused by the transmission and distribution of the council's purchased electricity.

A solution to reduce these emissions would be to generate electricity closer to where it is consumed. It is highly unlikely that the council will be able to generate 100% of their electricity supply, but the council should be able to produce at least 10% via installing renewable energy generating technologies such as solar PV systems. The council could also offset the remainder of emissions through the 500 tree planting scheme, which took place in February 2020.

On-Site Electricity Generation with a Solar PV System

As mentioned in section 2.2, the additional solar PV system can provide renewable electricity generation for the council's buildings, could also help reduce emissions from the transmission and distribution of electricity. As the solar PV system would be generating electricity close to where it is consumed, it would mean that the electricity that the solar PV produces, has very little distance to travel and thus helps decrease transmission and distribution emissions.

Price of a Solar PV System

A typical solar PV system costs between £6,000-£10,000 (4kw system) and a payback of 6 – 10 years.

Recommendations for Transmission and Distribution Emissions

- Generate some electricity on-site with the use of solar PV systems; installation by the end of 2022.
- Offset the remaining emissions through the King's Lynn Big Plant scheme and management of other green spaces.

3.2: Water Supply 26.7 t CO₂e and Water Treatment 45 t CO₂e

To reduce water supply wastage, the council can look to install a water metre. A water metre could help the council identify where reductions can be made and so cut the water supply. Prices for water metres vary from free of cost up to £150, depend on water supplier.

The council own two community swimming pools, St. James' and Oasis. Both of which need a significant water supply. The council can consider the use of greywater recycling or rainwater harvest to reduce their industrial water supply emissions. However, both of these solutions would require the water to be treated again for use within the pools. Although, a study by the Environment Agency (2010) found that buildings using harvested rainwater or treated greywater recycling increased CO₂ emissions in comparison to using mains water.

In March 2020, the water industry their plans to become net-zero by 2030 by cutting greenhouse gases released during water treatment, increasing energy efficiency, the use of renewables and many more improvements (Water UK, 2020). This plan could reduce the 45 t CO₂e emissions produced by water treatment.

Recommendations for Water Supply and Treatment

- Install a water metre to monitor wastage of water and to identify reductions by the end of 2020
- Consider the use of greywater recycling or rainwater harvesting for St James and Oasis Leisure centre to reduce water supply emissions.
- UK water industry to be net-zero carbon by 2030, should reduce all water treatment emissions by 2030; Able to be net-zero carbon by 2030 at the latest.
- Continue to offset remaining emissions through the Big Plant scheme and Norfolk's one million tree plant plan.

3.3: Business Travel 76.7 t CO₂e

Business travel includes emission created by staff travel for businesses purposes.

Home Working

Staff can be advised to work at home to save business mileage and reduce vehicle emissions. Additionally, MPs who travel to King's Lynn for meetings should hold meetings virtually instead of a 100+ mile plus trip which produces unnecessary emissions.

EV Use

Staff may be encouraged to purchase EVs rather than petrol or diesel vehicles. Taking into consideration the 2035 ban of the sale of petrol and diesel vehicles, EV usage is something the staff should be considering. Staff can use the workplace charging facilities which may be installed after the switching of the council's vehicle fleet to EVs. Staff may benefit from the EV home charging scheme from the UK government, which offers £350 off the installation fee.

There should be no financial cost for King's Lynn council to implement these two solutions.

Recommendations for Business Travel

- Implement home working; immediate start (2020)
- Encourage the use of EVs among staff members, the start date will largely vary on the willingness for staff to make the switch.
- Look to offset business travel emissions through 'Big Plant 2020' tree planting scheme and management of green spaces.

3.4: Contractor Travel 1,222.9 t CO₂e

The council is currently in an 8-year contract with the contractor for refuse waste collection. Currently, Westminster is the only council trialling a fully electric refuse vehicle. Therefore, it is highly unlikely the council will be able to implement EV refuse collection vehicles within this decade, we will likely begin to see the use of electric refuse vehicles in the 2030s, following further research and development. Until this time, the council will remain in their 8-year contract and optimise collection routes to reduce unnecessary mileage.

4.0: Conclusion

It is recommended that the council achieve net-zero carbon emissions from their operations by 2035. Solutions for scope one and two can be implemented by 2023 at the latest. Scope three emissions from water supply & treatment and business travel can be reduced by the start of 2022, through the implementation of suggested solutions and offsetting. However, contractor travel significantly delays the ability of the council to achieve carbon neutrality within the next few years. This is due to the lack of existing electric refuse vehicles, and so additional years of research and development are needed. vehicles should be widely accessible Therefore, the council can realistically achieve carbon neutrality by 2035.

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Appendix A:

Project Brief

Project Brief 1

Title: Recommend a realistic target for the Borough Council of King's Lynn & West Norfolk to achieve carbon neutrality and the most cost effective policies/strategies to achieve this.

a) *A summary of the project 'problem' or challenge.*

Our 2018/2019 financial year emissions were 4632.38 tonnes of CO₂e. There are certain areas where we can easily reduce these emissions (switching to a green electricity tariff). However, some areas are harder to reduce (vehicle emissions, emissions from water use). Some councils in the district have set targets for their council emissions to be carbon zero by 2030. We are unsure if this will be possible for the BCKLWN, and therefore, what target we should set for ourselves.

b) *What you want the student consultant to deliver at the conclusion of the consultancy exercise.*

Using our carbon audit as a starting point (available in Jan 2020) we would like the student to identify a realistic target for carbon neutrality for the borough council's operations that takes into consideration how we deal with hard to reduce emissions. We would also like the student to look into strategies to reduce emissions and recommend those they believe are most cost effective and bring in large emissions reductions and potential offsets.

c) *Any specific skills the student consultant should have (e.g. familiarity with ArcGIS, soil coring, SPSS stats analysis).*

1. Understanding of Excel for use of secondary data sets.
2. Ability to communicate the report in a clear and accessible way to individuals with no prior knowledge of the subject area.
3. Options appraisal (including costs and potential funding/grants sources.)
4. General understanding of UK government climate change targets.

d) *Any particular resources required from the student consultant (e.g. transport for fieldwork, benthic net).*

e) *Any particular resources that you will provide (e.g. specified secondary data).*

We will provide secondary data, such as the BCKLWN's 2018/2019 carbon footprint report and official BEIS Local Authority emissions data.

f) *Additional comments, if relevant (e.g. need for confidentiality agreement)*

Figure 1.0: The project brief for this report.

Tree Planting for Net-Zero

Assessing the feasibility, effectiveness and cost of a district tree planting programme as a strategy to offset the Borough Council of King's Lynn and West Norfolk's emissions.



Project Title:

Assess the feasibility, effectiveness and cost of a district tree planting programme as a strategy to offset the Borough Council of King's Lynn and West Norfolk's emissions.

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Disclaimer

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Cover image: <https://www.gov.uk/government/news/government-launches-new-scheme-to-boost-tree-planting> (2020)

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Executive Summary

Background:

To comply with the 2015 Paris Accord, the UK Government has set legislation targeting net-zero greenhouse gas (GHG) emissions by 2050 (Committee on Climate Change, 2019). As part of this, it is the responsibility of local authorities (e.g. Borough Councils) to reach net-zero themselves. To achieve this, total GHG emissions must be reduced. For emissions that are difficult to reduce, it is possible to sequester carbon to reach net-zero; this project focuses on tree planting as a means for sequestering this carbon. The purpose of this report is to assess the feasibility, effectiveness and cost of a district tree planting programme to offset the Borough Council of King's Lynn & West Norfolk's (BCKLWN) emissions so as to comply with the governments net-zero by 2050 target.

Required carbon sequestration:

The amount of carbon sequestration necessary to reach net-zero depends entirely on the success of reducing BCKLWN's pre-existing emissions. The latest carbon audit reveals that BCKLWN was responsible for 4632.4 tonnes CO₂e in the 2018-2019 period. However, the plans to move to entirely renewable energy sources means that 1425.2 tonnes CO₂e of scope 2 emissions need not be sequestered. The planned refit of council buildings is also predicted to reduce emissions from heating by 450 tonnes CO₂e per annum. Thus, after these schemes – if we are to assume no further change in emissions – 2757 tonnes CO₂e must be sequestered per year for the council to be net-zero by 2050. However, this is a low-ambition scenario: further reductions can likely be made in scope 1 and 3 emissions, for instance by introducing electric vehicles to the Council's fleet.

Which trees are most suitable?

For such a project, there will be no “perfect” tree (nor woodland), but instead the benefits and suitability of different species much be weighed-up. A key trade-off is whether sequestration capability is prioritised above all else – in which case Conifer plantations would be used – or whether other factors such as biodiversity are to be included. Species suitability varies according to the site, but species such as Oak, Alder, Lodgepole Pine and Scots Pine have been identified as suitable for the (current and future) climate and soil characteristics of the region generally. Forest Research's *Ecological Site Classification-Decision Support Tool* was used to determine which species would be suitable. However, this is not exhaustive and, crucially, species suitability will vary according to *specific sites'* characteristics (for instance, soil type can vary from field to field).

The sequestration benefit of coniferous species such as Scots Pine is found to be approximately 2.7 tC ha⁻¹a⁻¹ (tonnes of carbon sequestered per hectare per year), while the sequestration potential of deciduous woodlands generally (including a mixture of species) is found to be approximately 2 tC ha⁻¹a⁻¹. However, as the report states, calculating these figures is complex and figures may vary between sources.

Cost:

To estimate the rough costs of any scheme, the Forestry Commission's Standardised Costs were used. This gives an appropriate cost per tree, including the tree itself, stake, protection (tubing), and labour (both planting and maintenance). These Standardised Costs are £3.79 for small "feather" trees (150-175cm in height and 4-6 years old), and £2.29 for "whips" (100cm-125cm and approximately a year old). These costs were double-checked using the online wholesale stores of two tree-nurseries (Alba Trees and Christie Elite); where – including tree, stake and guards – the cost per Oak tree (whip) would range from £1.00-1.29, while the cost per Scots Pine (whip) would range between £1.07-£1.13. This is without labour: adding the cost of planting and maintenance would likely lead to a similar figure suggested by the Forestry Commission. The cost of planting a mature tree is considerably more expensive. For instance, from Barcham Trees (used by BCKLWN's arboricultural officer) the cost of a single Oak is £166 if 10 trees are bought.

Funding opportunities:

There are various funding opportunities available for local authorities wishing to undertake such schemes, ranging from government grants to private investment. However, private investment is unlikely to be an option: businesses may pay for tree-planting schemes with the assumption that the sequestration can offset their own emissions. It is not possible to double-count these, and thus this would not be helpful for BCKLWN to reach net-zero. Instead, two government schemes have been identified as potential sources of funding. These are the Countryside Stewardship Woodland Creation Grant (CSWCG) and the Urban Tree Challenge Fund (UTCF). The CSWCG is the scheme that is most heavily promoted by the Forestry Commission and entitles local authorities for up to £6,800 per hectare of woodland created – the total amount received depends on actual capital costs, such as saplings, protection, fencing (Natural England, 2018). However, the CSWCG is only available for larger sites. For smaller plots, the UTCF is more appropriate, which covers up to 50% of the costs of planting (with the Council covering the other 50%). The UTCF is catered specifically towards planting in urban areas, and so is particularly suitable for BCKLWN.

Recommendations:

The first two of the recommendations in this project focus on what is feasible on the land identified as available for planting. Recommendation 1 involves planting deciduous species such as Oak, Rowan and Alder on the 1.12 ha site at Chalk Road (Walpole St Peter), which would have an anticipated 2.2 tC/year sequestration potential. Recommendation 2 involves planting similar species on 31 separate sites; these total 5.1 ha and would result in 10.2 tC/year sequestered. The rough costs of these two schemes would be approximately £6,412 and £29,198 respectively. Recommendation 3 acknowledges that the previous two recommendations are inadequate to offset the Council's emissions and thus suggests buying land in order to implement a large-scale planting project. Acknowledging the cost and risk of this, no *specific* plan is laid out, but instead several different scenarios are given to demonstrate the various sequestration potentials of different planting outcomes.

1. Background and Required Sequestration

To avert the negative effects of anthropogenic climate change the UK Government has set legislation to target net-zero greenhouse gas (GHG) emissions by 2050 (Committee on Climate Change, 2019). As part of this legislation, it is the responsibility of local authorities (e.g. Borough and District Councils) to reach net-zero on their own GHG inventories. In order to achieve net-zero, overall GHG emissions must be reduced. However, it is inevitable that some emissions – for instance those from water supply - are difficult to reduce; while future technological gains may contribute towards these reductions, in the meantime these must be sequestered if net-zero is to be reached. One of the most prominent methods of sequestering emissions is the planting of trees, which absorb carbon through photosynthesis. The purpose of this report is to assess the feasibility, effectiveness and cost of a district tree planting programme to offset the Borough Council of King's Lynn & West Norfolk's (BCKLWN) emissions so as to comply with the governments net-zero by 2050 target.

Before making suggestions on tree planting programmes, it is important to first understand the scale of sequestration required. The Council's most recent carbon audit shows that BCKLWN was responsible for 4632.4 tonnes CO₂e in the 2018-2019 period. However, recent plans to move to entirely renewable energy sources means that the 1425.2 tonnes CO₂e from scope 2 need not be sequestered. The planned refit of council buildings is also predicted to reduce emissions from heating by 450 tonnes CO₂e per annum. Thus, after these schemes – assuming no further changes in emissions – **2757 tonnes CO₂e must be sequestered per year for the Council to be net-zero by 2050**. However, this is a low-ambition scenario: further reductions can likely be made in scope 1 and 3 emissions, for instance by introducing electric vehicles. However, making these suggestions and coming up with a different target for sequestration is beyond the scope of this report.

2. Species Identification

2.1. Which tree species are most suitable?

To determine which tree species would be suitable to plant within the borough, Forest Research's *Ecological Site Classification-Decision Support Tool* (henceforth referred to as ESC Tool) was used. The ESC Tool takes into account current *and* future climate scenarios within a specific area, as well as soil characteristics. The soil data from the ESC Tool was trusted to be accurate, however it is worth noting several things relating to soil. Firstly, the borough has a wide range of soil types: as appendix 1 demonstrates, the distribution of these different types is complex and makes giving concrete suggestions of which species will and won't thrive rather difficult. Soil varies from site-to-site, and so soil analyses should be undertaken for any large-scale planting scheme.

Table 1 demonstrates a variety of species that the ESC Tool identifies as Very Suitable, Suitable, Marginal and Unsuitable in three specific areas within the Borough (these were chosen based on the land availability information provided – see section 6). This suitability was determined under the "Medium-high 2050" climate scenario.

A few things from table 1 need to be clarified. Firstly, the unsuitability of Beech is due to the incorporation of future climate data: as Wesche (2003) argues, future warming and decreased rainfall (which is expected to particularly affect the East of England) will make conditions unsuitable for Beech trees.

Secondly, the unsuitability of most tree species in the areas surrounding Burnham Market is due to the high carbonate levels in the soil, which can cause mortality in most species (Forest Research, 2016). However, this is not always the case: if the information in table 1 is true, there would be no trees in Burnham Market (quite obviously not the case), and thus this reinforces a) the importance of taking these results with a slight pinch of salt, but, more importantly, b) for any significantly large planting project, a site-specific soil analysis *must* be undertaken. This is reinforced by Shining Gum being deemed unsuitable at the chosen location within Downham Market, but suitable just 1-2km southeast.

Species	Suitability		
	Kings Lynn (TF637200)	Downham Market (TF608034)	Burnham Market (TF832420)
Sitka Spruce	Unsuitable	Unsuitable	Unsuitable
Scots Pine	Suitable	Suitable	Unsuitable
Lodgepole Pine	V. Suitable	V. Suitable	Unsuitable
Corsican Pine	V. Suitable	V. Suitable	Unsuitable
Common Alder	Suitable	Suitable	Unsuitable
Beech	Unsuitable	Unsuitable	Unsuitable
Oak	Suitable	Suitable	Unsuitable
Rowan	Suitable	Suitable	Marginal
Poplar	Suitable	Suitable	Unsuitable
Silver Birch	Marginal	Marginal	Unsuitable
Hornbeam	V. Suitable	V. Suitable	Suitable
Shining Gum	V. Suitable	Unsuitable	Unsuitable
Wild Service Tree	V. Suitable	Suitable	Suitable

Table 1. The suitability of different tree species for different locations within the Borough, determined using the ESC Tool. Grid references for each site used have been included for reference.

2.2. What is the carbon sequestration of these species?

It is first important to note that the estimation of a tree's carbon sequestration ability is difficult, and figures vary between different sources. There seems to be no universally accepted figure that is widely used, with uncertainty due to varying factors such as soil characteristics, the year of planting, and management (Brainard *et al.*, 2009). The most comprehensive figures for different species are those from Cannell and Milne (1995). While this is an old paper, it is frequently cited by more recent work. Table 2 demonstrates the sequestration abilities of five different forest types, giving the long-term carbon storage of each species per rotation, and then the annual carbon flux. It is interesting to note that the long-term sequestration potential of Beech and Sitka woodland end up being broadly similar (with beech woodland taking longer to reach this so-called equilibrium). This is important in terms of strategy: if trees are planted with the intention that they will be permanent – e.g. in residential areas – then the *long-term* sequestration of carbon will not differ much between these species.

Tree Species (yield class)	Rotation Length (years)	Long-term average amount of carbon in trees, products, litter and forest soil (tC ha ⁻¹)	Net annual carbon flux including trees, products, litter and soil (rate of storage) (tC ha ⁻¹ a ⁻¹)
Sitka Spruce (16)	55	192	3.6
Sitka Spruce (12)	59	167	3.0
Scots pine (10)	71	178	2.7
Beech woodland (6)	92	200	2.4
Oak woodland (4)	95	154	1.8

Table 2. The carbon storage of different forest types of Britain. The data for Sitka Spruce refer to stands subject to intermediate thinning. Adapted from Cannell and Milne (1995).

These figures *do* correspond with other similar analyses. For instance, Nijnik *et al.* (2009) argue that thinned stands of beech (YC 6) would sequester 2.3 tC ha⁻¹ a⁻¹ (tonnes of carbon sequestered per hectare per year), and that thinned stands of Sitka (YC 12) would sequester 2.8 tC ha⁻¹ a⁻¹ – both calculations similar to those above. Another interesting analysis – with similar results – comes from Poulton *et al.* (2003), who found that a reforested deciduous woodland, dominated predominantly by Oak (but featuring other species), gained 2.0 tC ha⁻¹ a⁻¹ over the 120 year period. This is also reflected by Cannell's (1999) assertion that hardwood species *generally* sequester 2 tC ha⁻¹ a⁻¹. It thus seems to be universal that 1 ha of deciduous hardwood species sequesters *approximately* 2 tC ha⁻¹ a⁻¹, and thus this is the figure that will be used. The sequestration potential of ground-level plants has not been considered as these are unlikely to contribute significantly to the numbers: when carbon is stored in plants, it is done so predominantly in its wood (Dewar and Cannell, 1991) and thus shrubby plants have limited (but not zero) sequestration ability.

3. Cost

It is obvious that the cost of any scheme will vary depending on its specific details. However, this section aims to provide a broad overview of the different costs associated with tree planting projects, for instance the saplings/whips themselves, tree guards, fencing, etc. The Forestry Commission's (2020) Standardised Costs of planting give the best estimates of the cost-per-tree. This suggests that the cost of the tree itself, stake, protection (tubing), and labour (planting and maintenance) will be £3.79 for small "feather" trees (150-175cm and 4-6 years old), and £2.29 for "whips" (100cm-125cm and 1 year old). This was double checked using the online stores of two tree-nurseries (Alba Trees and Christie Elite); where – including sapling, stake and guards – the cost per Oak (whip) would range from £1.00-1.29, while the cost per Scots Pine (whip) would range between £1.07-£1.13. Adding labour to this would likely lead to a similar figure to those suggested by the Forestry Commission, and thus these (Forestry Commission) figures will be used. However, these costs are based on the price for small whips, *not* mature trees. If these were to be used, costs would be considerably higher. For instance, from Barcham Trees – used by BCKLWN's arboricultural officer (Saunders, 2020) – the cost of a *single* 3-4m Oak is £166 if 10 are bought (Barcham, 2020). While this may be expensive, planting mature trees means that the tree is more likely to establish itself, as it is less vulnerable than smaller saplings.

4. Funding Opportunities

There are several funding opportunities available for local authorities wishing to undertake such schemes, ranging from government grants to private investment. However, private investment is unlikely to be an option: businesses may pay for tree-planting schemes with the assumption that the sequestration can offset their own emissions. It is not possible to double-count these, and thus this would not be helpful for BCKLWN to reach net-zero.

Instead, government schemes such as the Countryside Stewardship Woodland Creation Grant (CSWCG) will be more viable. The CSWCG is the scheme that is most heavily promoted by the Forestry Commission. This entitles local authorities for up to **£6,800 per hectare of woodland created** – the total amount received depends on actual capital costs, such as saplings, protection, fencing (Natural England, 2018). The amount that a scheme can claim per capital item is shown in the official government document. There is also a yearly £200 payment for maintenance, however, local authorities *are not* eligible for this. There are several criteria that any planting scheme must meet to be eligible. **The one that most heavily affects BCKLWN is that the minimum area per application is 3ha, the minimum block size is 0.5ha, and the minimum width per block is 20m.**

For areas that are not eligible for CSWCG, there is also the Government's Urban Tree Challenge Fund (UTC), which covers 50% of the costs of planting, with an upper limit of £1.15 per whip (100% standardised cost £2.29). The UTC is suitable for sites that do not meet CSWCG requirements. The UTC requirements are that: "any individual or organisation can submit up to five distinct applications to the UTC, each of which can contain up to three planting sites or projects. Planting sites cannot exceed half a hectare and must contain a minimum of 150 and a maximum of 5,000 small trees per site" (Forestry Commission, 2020). The current application window for Round 2 has been extended to the 30th June, with planting for this round expected to commence winter 20/21. It is currently unclear whether there will be a third round.

5. Recommendations

Firstly, it remains **highly unlikely that tree planting alone will be enough for BCKLWN to reach net-zero**, and that emissions reductions are essential, reflecting Brainard *et al.*'s (2009) assertion that "storing carbon in British woodlands [is] only...a small stopgap strategy". For illustration, assuming 2050 emissions of 2757 tonnes CO₂e, it would require 1021 ha of Scots pine to be planted by 2050, or 34 ha (85,000 trees) per annum to achieve carbon-neutrality. First and foremost, the recommendations made must be feasible within the constraints of the Council's available land area for planting, information for which was provided by Henry Saunders on 12/05/2020. The information provided had little detail, with only a road-name and the village/town – Google Maps was used to infer the specific parcel of land identified for planting. Once this was identified the OS Roam feature on <https://digimap.edina.ac.uk/> was used to measure the area of these patches. **For 26 of the initial 58 areas provided, it was not clear where the area for planting was, either through no identifiable empty space, or the road being a country road surrounded by fields, most of which are unlikely to be owned by the Council: these have not been included in the below recommendations.** The

remaining 32 areas – shown in appendix 2 – total 6.2 ha. All but one of these sites (Chalk Road, Walpole St Peter) are small plots of land predominantly in residential/urban areas. For these, it is clear that commercial-type forestry (i.e. coniferous plantations) is not feasible. These recommendations thus work from what is *feasible* on these parcels of land, rather than making overly ambitious, unrealistic plans. Table 3 below provides a brief overview of recommendations 1 and 2, while table 4 details recommendation 3.

	Hectares Planted	Cost	Funding	Sequestration Potential
Recommendation 1	1.12 (Chalk Road, Walpole St Peter)	£6,412	Potential for 50% of costs to be covered by UTCF, but only up to 0.5 ha. Upper limit thus ~£1,431	2.2 tC per year
Recommendation 2	5.1 (31 different sites)	£29,198	Potential for 50% of costs to be covered by UTCF.	10.2 tC per year

Table 3. A summary of recommendations 1 and 2.

Recommendation 1:

Planting on larger plots of land should be prioritised due to the larger sequestration and biodiversity benefits of larger habitats. However, Chalk Road (Walpole St Peter) was the only continuous site larger than 0.5 ha, with a total of 1.12 hectares. However, because the total area is less than 3 ha, this site will not be eligible for the CSWCG **unless a further 1.88 hectares close to the site are found**. The *total site* is also too large for the UTCF. However, if the planting of the site is split into two (so that half is planted first), the site is likely to then be eligible (assuming applications can be made before June 30th or there is a Round 3). The remaining half could thus form an application for subsequent UTCF rounds, or the council could pay the entire costs without the support of a funding scheme. This site should be planted with a mixture of deciduous trees, such as Oak, Rowan, Alder, Poplar and Hornbeam at a recommended spacing of approximately 2m (Woodland Trust, 2020) which would result in approximately 2500 trees/hectare. The use of whips is recommended due to their low-cost and ease of planting. A combination of such deciduous species would be expected to sequester approximately 2 tC ha⁻¹a⁻¹, as section 2.2 argues. By ensuring a variety of species, the risk of pests and disease are minimised (Forest Research, 2020). Buying from respected nurseries also minimises this risk. Using the Forestry Commission’s Standardised Cost (£2.29 – explained in section 3), planting the entire estimated 1.12 hectares at 2500 trees/ha would cost £6,412. £1,431 of this could be reclaimed as part of the UTCF (50% of planting cost of 0.5 ha). **Planting this area would result in a carbon sequestration benefit of approximately 2.2 tC/year.**

Recommendation 2:

The remaining 31 areas were all smaller parcels of land in urban areas. Two of these (Nar Ouse Way and Parkway) currently *are* large parcels of land, but major developments are planned on these sites, significantly reducing planting potential. It is unclear how much land will be available after the development, and so Ged Greaves’ suggestion of 10% of the original total area will be used. This reduces potential planting area from 1.87 ha to 0.187 ha at Nar Ouse Way, and from 7.77 ha to 0.77 ha for Parkway. Once this is considered, these 31 areas total approximately 5.1 hectares. On these, the types of planting that should occur is similar to that in

recommendation 1. It is likely that these smaller plots of land *may* be eligible for UTCF. **These 5.1 ha should have the potential to sequester a further 10.2 tC/year if all these sites are planted.** The costs of planting on these sites will be similar to recommendation 1, and thus using the Forestry Commission’s Standardised Cost (see section 3) planting these (estimated) 5.1 ha at 2500 trees/ha would cost £29,198. These sites would be eligible for UTCF funding, so the costs could technically be split 50:50 between the Council and UTCF. However, as section 3 states, each organisation can only make 5 distinct applications each including up to 3 sites: priority should thus be given to the largest sites with the most sequestration potential.

Recommendation 3:

While recommendations 1 and 2 will provide carbon sequestration, it is still far from what is necessary for BCKLWN to come anywhere close to net-zero. The final – and most ambitious – recommendation is thus buying land in order to implement a *large-scale* planting programme, with a mixture of deciduous (as above) and coniferous (e.g. Scots Pine) species. The exact size of any such project would depend on the land available and the Council’s level of acceptable risk/expenditure. It is meaningless to make broad recommendations with something of this scale and no knowledge of what the Council would be willing to undertake, so instead table 4 illustrates 5 different planting scenarios (the bottom demonstrating what is necessary to achieve net-zero). The top 4 scenarios assume a mixture of deciduous and coniferous species, and this uses an average of the aforementioned 2 tC ha⁻¹ a⁻¹, and Scots Pine’s 2.7 tC ha⁻¹ a⁻¹ – a 50/50 mix would mean an approximate sequestration potential of 2.35 tC ha⁻¹ a⁻¹. **All of these scenarios would be eligible for the CSWCG.**

Hectares Planted per Year (2021-2050)	Cost per Year (Excluding Land Costs)	Total Hectares Planted by 2050	Annual Carbon Sequestration by 2050
5	£28,625	150	352.5 tC ha ⁻¹ a ⁻¹
10	£57,250	300	705 tC ha ⁻¹ a ⁻¹
15	£85,875	450	1057.5 tC ha ⁻¹ a ⁻¹
20	£114,500	600	1410 tC ha ⁻¹ a ⁻¹
34 hectares of Scots Pine	£194,650	1021	2757 tC ha ⁻¹ a ⁻¹

Table 4. Five different ambitious planting scenarios.

6. Summary

This project has explored the feasibility, cost and effectiveness of a district tree planting scheme to offset the Borough Council of King’s Lynn and West Norfolk’s emissions in order to reach net-zero by 2050. Three recommendations have been made: the first two of these focus on planting on pre-identified council land, totalling approximately 6.2 ha with an estimated 12.4 tC sequestered per year. However, it is clear that these two alone will not make a significant difference to BCKLWN’s net-emissions – as such recommendation 3 suggests buying land to plant trees. Acknowledging the cost and size of such a project, no *specific* plan is laid out, but instead several different scenarios are given to demonstrate the potential sequestration benefits of this.

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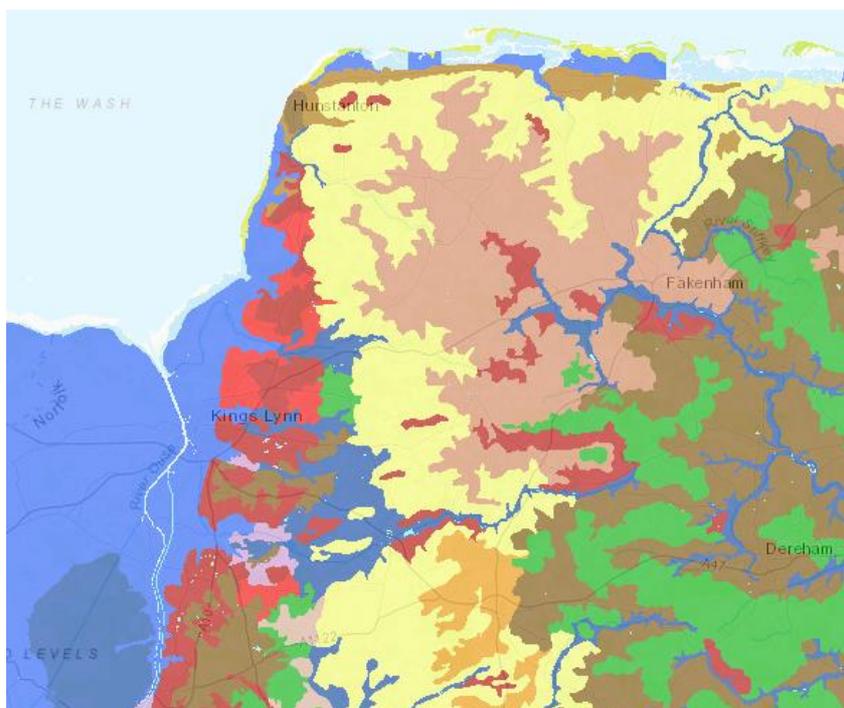
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Appendices

Appendix 1 – soil types within the region. A key has not been provided because these soil types were not used to determine species suitability, the map has only been included to demonstrate that soil across the Borough is not uniform (Source: <http://www.landis.org.uk/soilscapes/>)



Appendix 2 – all 32 sites and their area and eligibility for the two schemes identified. The “sites” column refers to whether the entire area is continuous, or whether – for example – it is separated by a road.

	Site Address	Village/Town	Sites	Area (m ²)
1	Sutton Estate	Burnham Market	2	4290
2	Crofts Close	Burnham Market	1	400
3	Goodricks	Burnham Thorpe	1	500
4	Warrens Road	Clenchwarton	1	800
5	Wildfields Road	Clenchwarton	1	2300
6	Brady Close	Denver	1	330
7	Retreat Estate	Downham Market	1	500
8	Snape Lane	Downham Market	1	4900
9	Town Close	East Winch	1	520
10	Manby Close	Hilgay	1	1480
11	Pearce's Close	Hockwold	1	530
12	Collingwood Road/Nelson Drive	Hunstanton	1	300
13	Hardwick Roundabout	King's Lynn	1	545
14	Riversway	King's Lynn	1	3300
15	Pleasance Close	King's Lynn	1	560
16	Oak Circle/Bishop's Road	King's Lynn	2	3000
17	Hillside	Marham	1	1050
18	Priory Road	North Wootton	1	540
19	Jarvie Close	Sedgeford	1	3450
20	Bluestone Crescent	South Creake	1	680
21	Tower Road	Terrington St Clement	2	1570
22	Caves Close	Terrington St Clement	1	370
23	Alma Avenue	Terrington St Clement	1	2200
24	Westfields	Tilney St Lawrence	1	1700
25	Lode Avenue	Upwell	2	2860
26	Townley Close	Upwell	1	350
27	Hankinsons Estate	Walpole St Peter	1	770
28	St Andrews Close	West Dereham	1	1200
29	Turners Close	Wimbotsham	1	600

30	Nar Ouse Way	King's Lynn	1	1872
31	Parkway	King's Lynn	1	7772
32	Chalk Road	Walpole St Peter	1	11180